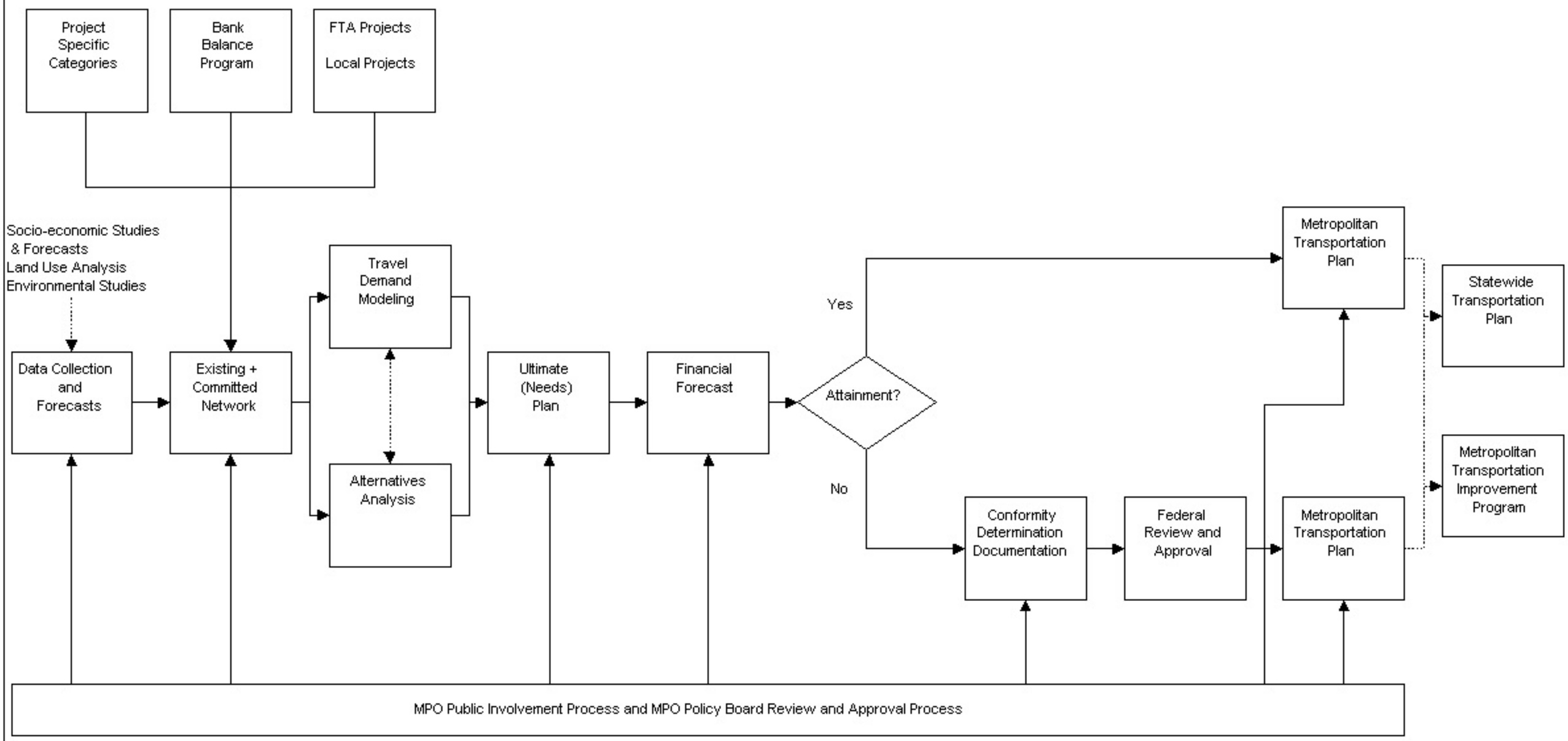Metropolitan Transportation Plan Development Process